## Gender Responsive Budgeting: the case of Belgian DC

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## GRB & Belgium DC

- Belgium DC (multilateral): supporting GRB programme of UNIFEM
  - → GRB conference: Brussels, 2001
- Federal GRB project: training, action research, information dissemination
- Action research: one of the departments selected: DGCD





### I. Belgium's support to GRB (UNIFEM)

> **GRB I** (period: 2000-2004)

• <u>Amount</u>: 2.35 Mio €

#### Reason:

-importance of framing gender (development) issues in (macro) economic language (also inside DGCD)

-importance of GRB, in particular within the context of PRSP:
\*capacity building (why + how) (+ see scheme of engendering PRSP)
.gender actors (inside & outside government): ↑ participation,
ownership →↑ gender sensitiveness of process and content
.'mainstream' actors (inside & outside government): ↑ gender
sensitiveness of process and content

\*(international) advocacy role of UNIFEM (based upon research & dissemination)





- Main recommendations for GRB II:
- -valorize training, capacity building, awareness-raising (to effective implementation)
- -align with PRSP process (similar principles)
  - .results-oriented & performance based budgeting (+ importance of M&E)
  - .good governance & transparency & accountability (inside & outside government use)
  - .see scheme engendering PRSP for possible entry points
- -cooperation with other (mainstream) national actors
  - .from ministry of women's affairs → ministry of finance
  - .from women's groups → general budget groups
- -cooperation with other international actors (WB, IMF, bilateral donors)
- > GRB II (period: 2004-2007)
- <u>Amount</u>: 2.48 Mio €
- <u>Concentration</u> (Belgian partner countries, PRSP): Senegal, Mozambique, Ecuador, Morocco
- Follow-up
  - -within the context of the policy advisory research on PRSP
  - -internal dissemination of lessons-learned
  - ! opportunities for linkage with bilateral cooperation



Possible actions and instruments to engender PRSP (extract with focus on GRB)				
PROCESS	CONTENT			
Process of elaboration, implementation, M&E	Poverty diagnosis and analysis	Identification of priorities and strategies	Budgeting and implementation	Monitoring and evaluation
investing in the macro-economic analysis capacity of the 'gender actors involved     investing in the gender capacity of the mainstream actors involved	identification of differential priorities of men and women -use of gender-disaggregated beneficiary and needs assessment     use of analysis results of previous M&E rounds	take into account differential priorities of men and women:     use of gender-disaggregated beneficiary and needs assessment      ex-ante evaluation of all policies and strategies on their gender impact - use of gender-aware policy appraisal      if it does not exist, building institutional capacity for gender-responsive planning, monitoring and evaluation	use of gender-aware macro-economic framework     integration of gender dimension in results-based management and budgeting (see Elson, Functional Framework) -inputs, output, outcome are assessed on their gendersensitiveness through inclusion of specific questions -indicators of inputs, implementation, outputs and outcomes indicators are disaggregated by gender	engendering conventional monitoring and evaluation instruments:      use of gender-disaggregated beneficiary incidence analysis use of gender-disaggregated tax incidence analysis use of gender-disaggregated analysis of the impact of the budget on time use use of gender impact assessment      disaggregation of input, implementation, output, outcome, impact indicators (if not yet done during previous stages)



# II. Belgium GRB project: action research within DGCD

### Objectives :

- -assessment of the relevance and usefulness of GRB (as an internal management tool) for DGCD
- -assessment of the feasability of integration a gender dimension into existing policy, management and budgeting instruments

### > Activities:

- -stocktaking of possible existing GRB (like) practices and opportunities within DGCD (no tabula rasa)
- -application of some instruments of gender-budget analysis (on the basis of available data) → show its relevance and usefulness





### Selected findings

- absence of database with sex-disaggregated data about final beneficiaries reduces applicability of some conventional instruments (i.e. gender-disaggregated benefit incidence analysis) → real ex-post analysis of gender-sensitiveness of aid budget difficult
- application of results-based type of management (logframes) facilitates adoption of GRB (functional framework, Elson) (compared to other Belgian federal ministries)
- a form of qualitative gender-aware policy appraisal is foreseen in the Law on International Cooperation: gender proofing of strategy and country papers → instrument that helps increasing gendersensitiveness of policy & interventions (& aid budget) ex-ante
   BUT
  - -not yet systematically applied
  - -on-the-job training needed of authors of strategy notes





- quantitative simplistic form of gender budget analysis (on the basis of DAC Gender Marker) could be relevant as a early warning M&E system
  - -DAC Gender Marker: score for 'gender sensitiveness' (0/1/2) applied at the moment of identification of interventions and put centrally in database (! problems of consistency, no follow up throughout the phase)
- disaggregation of above analysis according to relevant categories (time, sectors, instruments of aid delivery) could provide highly relevant policy information:
  - -evolution over time?
  - -some sectors more gender-sensitive than others?
  - → re-orientation of budget to those sectors (if possible, e.g. if these are priority sectors for Belgian DC)
  - → special efforts to make 'badly performing' (but priority) sectors more gender-sensitive (e.g. reorientation to specific sub-sectors)
  - -some intervention types more gender-sensitive than others? (?applicability of DAC Gender Marker for all intervention types, e.g. budget support)
  - → if DAC Gender Marker not applicable, then other screening instrument (policy advisory work PRSP)
  - → special efforts to make 'badly performing' (but important) intervention types more gender-sensitive
    - \*inclusion of gender criteria in GB ex-ante assessment criteria (PFM, quality PRSP)
    - \*inclusion of gender criteria in M&E of GB
    - \*multilateral and bilateral support to GRB initiatives on the ground (see I)



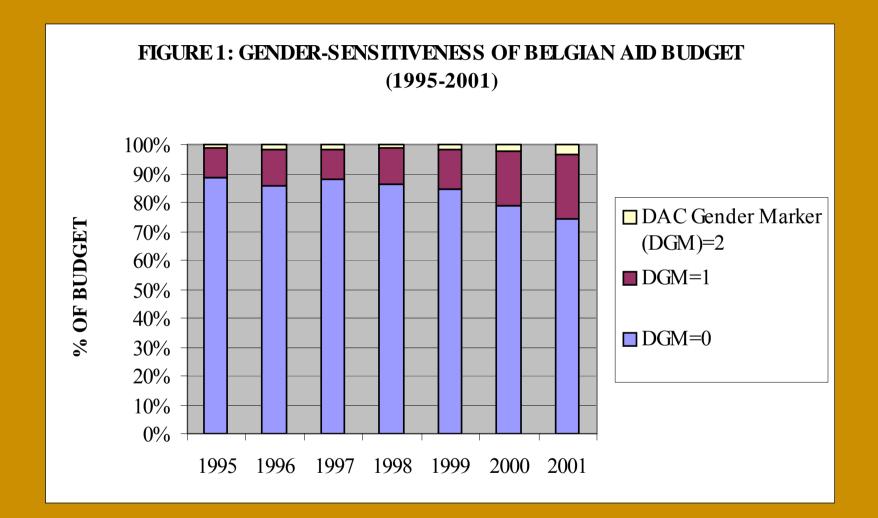




FIGURE 2: GENDER-SENSITIVENESS OF BELGIAN AID BUDGET BY SECTOR (1995-2001)50 → BASIC HEALTH 45 % BUDGET GDM=1 and GDM=2 40 **─**BASIC INFRASTRUCTURE 35 FOOD AND 30 **AGRICULTURE** 25 **CONFLICT PREVENTION** 20 15 **—X**—EDUCATION 10 → ALL NON-PRIORITY 5 **SECTORS** 1995 1997 1998 1996 1999 2000 2001

